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Games as cultural products: a legal assessment

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the culture debate in int. law (i)

- under the law of the World Trade Organization (WTO) law: no specific 'culture' rules/treatment
- but: the story is much longer and more contentious
- the 'cultural exception' debate
- agreement to disagree as a way out: no services sector excluded but flexibilities built-in
- the result: very few commitments for audiovisual services (i.e. film, TV and radio programmes, sound and video recordings)



the culture debate in int. law (ii)

- a new instrument on 'culture': UNESCO **Convention on the Diversity of Cultural Expressions (2005)**
- all-catching definition of cultural expressions
- digital games definitely fall under it
- in any case: it is national policymaking that decides upon special 'cultural' treatment
- int. law may be putting constraints on this special treatment





the WTO

- comprehensive rules for trade in goods, services and intellectual property
- compulsory and efficient dispute settlement mechanism
- powerful principles prohibiting discrimination: most-favoured-nation and national treatment
- MFN: do not discriminate between countries
- NT: do not discriminate between national and foreign products and services
- discrimination forbidden only for like products and services



WTO: classification matters

- WTO Agreements created in 1995
- no single category readily corresponds to digital games
- digital games themselves hardly a uniform category
- products or services: GATT or GATS?
- if services, then which category: telecommunications, computer related, entertainment or audiovisual services?
- implications are huge as may limit state action



WTO: classification matters

- the US and the software industry seek the most liberalising mode
- electronically delivered products should receive the same treatment as physically traded ones
- **ISFE:** it is 'erroneous' to add games to the domain of culture
- the EU: anything related to content is a service
- computer-related vs. audiovisual services



stakeholders' positions: the US

- while the US also supports its games industry, does so on different grounds
- research and development tax breaks: e.g. Electronic Arts can write off its software development costs
- job creation arguments: domestic production deduction
- strong industry lobbying: the new e-caucus project engaging 39 members of Congress to seek tax benefits



stakeholders' positions: the EU

- culture as part of the discourse
- the MEDIA programme: 10'000 to 100'000 EUR direct and non-repayable aid (fairly modest)
- exemption from the ban on state aid to promote culture (art. 107(3)(d) TFEU)
- the French tax rebate case (2007)
- digital games as cultural industry: implications for the allocation of competence between the EU and the Member States?



implications down the road

- legal uncertainty at the international level regarding digital trade
- the trade vs. culture debate revitalised: the US-EU clash often prevents meaningful solutions
- distortion of incentives (?)
- corruption of cultural objectives (?)





thank you. comments welcome at mira.burri@wti.org

